



Department
for Education

Parental responsibility measures – attendance data collection (PRM-A) 2016

**Guide to the collection of attendance penalty
notices, parenting contracts, parenting
orders and fast-track for attendance**

August 2016

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1. Introduction

1.1. Background

The data collection for attendance penalty notices (PNs), parenting contracts, parenting orders and fast-track for attendance is an annual collection.

You are asked to make data return reports on the provisions relating to the use of attendance penalty notices, fast-track, parenting contracts and parenting orders by your local authority during the school academic year 2015 to 2016.

There are no changes to the data to be collected for the 2016 data collection.

Where schools in your area use the attendance measures please also include these in your return. In particular section 23 of the Anti-social Behaviour Act 2003 gives head teachers the power to issue penalty notices and they must send copies to the local authority. We therefore expect local authorities to include these in their data returns to avoid under reporting on usage.

This data collection covers the school year **1 September 2015 to 31 August 2016**.

The deadline for submission of PRM-A data to the DfE by local authorities is **4 November 2016**.

All 152 local authorities are expected to provide the data by the deadline above.

This document is published on the gov.uk [website](#) and local authorities/agents may choose to use it directly with their schools or amend it to suit their local needs.

1.2. Scope of the PRM-A data collection

Attendance measures

Penalty notices

Penalty notices can be issued for section 444(1) offence under the Education Act 1996. Penalty notices can only be issued to parents of pupils who are of compulsory school age (5-16). Every local authority must draw up a local code of conduct for issuing penalty notices; this code will set out the criteria that will trigger the use of a penalty notice. All penalty notices issued must be paid in full within 28 days. If a penalty is unpaid after 28 days the local authority must withdraw the notice and decide whether to prosecute the parent for the offence under section 444 (failing to ensure their child's regular school attendance).

Withdrawal provisions for penalty notices

The Education (Penalty Notices) (England) Regulations 2007 sets out the circumstances in which a penalty notice issued under section 444(1) can be withdrawn. The grounds for withdrawing a penalty notice are:

- the penalty notice has been issued outside of the terms of the local code of conduct (Q4a);
- the penalty notice ought not to have been issued or issued to the person named as the recipient (Q4b);
- the penalty notice contains material errors (Q4c); or
- where after the expiry of 28 days the penalty notice is unpaid and the local authority has not started legal proceedings or wishes to take such action under section 444 (Q4d).

Please be aware that once a penalty notice is issued it can only be withdrawn because of one of the reasons listed above. Local authorities should not issue penalty notices unless they are willing to prosecute parents for the original offence of failing to secure their child's regular school attendance following non-payment. Local authority local codes should contain the grounds for withdrawal.

Please read [statutory guidance: parental responsibility measures for attendance and behaviour](#) for further information.

Parenting orders

Local authorities can request a parenting order following a successful prosecution of parents for offences under sections 444(1) or 444(1A) of the Education Act 1996, for irregular school attendance. The courts can grant a parenting order as an ancillary order.

Parenting orders are imposed by the court and consists of 2 elements:

- (i) parent must attend a parenting programme or counselling for three months; and
- (ii) parent must comply with any other requirements that the court deem is necessary. The order should last for 12 months.

Requirements of parenting contracts

The law allows local authorities and schools to enter into a parenting contract with parents in respect of school attendance. Section 19 of the Anti-Social Behaviour Act 2003 states that the contract is a formal agreement between a parent and either the local authority or the governing body of a school and must contain both:

- a) a statement by the parent that he agrees to comply for a specified period with whatever requirements are specified in the contract; and

b) a statement by the local authority or governing body agreeing to provide support to the parent for the purpose of complying with the contract.

The contract is voluntary. It is a two-way agreement between the school /local authority and a parent and support must be provided which can include parenting skills classes /counselling/referral to other agencies for help/support. The school or local authority must provide support to parents where they agree to comply with the terms of the contract.

If Pastoral Support Plans and Individual Education Plans are arranged to address pupils' poor attendance and have a parenting support element to them (ie the parent is offered specific support as detailed above by either the school/local authority) then these should be included in your return as a parenting contract. However, if such plans do not offer any support to the parent and addresses only the pupils' needs then these should not be included in your returns as a parenting contract.

Parenting contracts as part of fast-track

Where local authorities enter attendance cases into the fast-track case management system they can also offer parenting contracts to parents at any time during the process, but prior to prosecution. If this is the case then you should record both the entry into fast-track at questions 6 to 8 and the use of the parenting contract at questions 12 and 13.

1.3. Rationale behind the PRM-A data collection

Parenting contracts, parenting orders and penalty notices are interventions available to promote better school attendance and behaviour. Good behaviour and attendance are essential to children's educational prospects.

The PRM-A data collection provides information at local authority level on the volumes of parenting contracts, parenting orders and penalty notices issued to address poor attendance and behaviour in school to enable analysis of the effectiveness of these tools.

1.4. Data protection & security

Data kept on pupils (in any medium, including within a MIS) are personal data. The data must be managed in accordance with the requirements of the Data Protection Act 1998. All staff that have access to personal data should be aware of their responsibilities under the act. Local authorities should advise schools about their responsibility to hold data in line with the act.

1.5. Data quality

It is important that the data collected by local authorities, for onward transmission to the department, is both accurate and complete. In Section 2, there is a complete list of data items that need to be submitted, together with an explanation of each of them.

2. Data required

Please include any relevant data provided to you by schools, including the numbers of parenting contracts offered and those that were accepted by parents/carers and cases entering and leaving fast-track at school level.

Although we do not collect data regarding parenting contracts, parenting orders and penalty notices in cases of behaviour/exclusions, local authorities should continue to keep such data for their own records in case of court action.

Further information on all the legal measures is available in the [statutory guidance: parental responsibility measures for behaviour and attendance](#) on the gov.uk website

2.1. Explanation of measures

See [Appendix 1](#) for a full list of the questions contained in the data collection exercise.

Penalty notices for unauthorised absence

Question 1 is asking for the total number of penalty notices for unauthorised absence that were issued during the period. The figures provided should include where a penalty notice is issued in relation to pupils attending an alternative provision in a pupil referral unit and who fail to attend that provision.

Question 2 and question 3 relate to payments made during the period within 21 days or 22-28 days of a penalty notice for unauthorised absence being issued.

Question 4 relates to withdrawals of penalty notices for unauthorised absence. Question 4 asks for the total number of penalty notices that were withdrawn during the period, with questions 4a to 4d asking for the total numbers of penalty notices withdrawn for different reasons. The sum of the figures provided for questions 4a to 4d inclusive should add up to the total number of penalty notices withdrawn in the period as indicated in question 4.

Question 5 is asking for the number of cases prosecuted for non-payment of a penalty notice during the period. The figure provided should include the number of summons served for unauthorised absence.

It is unlikely that the total of Q2 to Q5 will equal the figure provided in Q1 as some of the payments, withdrawals and prosecutions referred to will relate to penalty notices issued in the previous accounting period. Likewise, some of the penalty notices issued in Q1 will not be 'resolved' yet, and will appear in the next data collection return.

Fast-track case management relating to absence from school

Question 6 should include, where possible, data on pupils being case managed within a fast-track process at both a school and local authority level. If a parenting contract is offered as part of the fast-track process then please record this at questions 12 and 13 as appropriate.

Question 7 refers to the number of parents prosecuted (so, for example, where you bring a prosecution against both parents for a child's unauthorised absence, record '2'). The figure in question 7 (total number of cases prosecuted during the period) should refer to the number of fast-track cases heard in court. Please do not include prosecution cases that fall outside of the fast-track process or cases that were withdrawn.

Question 8 should include data on pupils that left the process having been case managed at either a school or local authority level. Also, the figures in question 8 (total number of fast-track cases withdrawn, before prosecution i.e. before they are heard in court, or before they reached the prosecution stage) should refer to fast-track cases only - please do not include cases that fall outside of the fast-track process. Please also remember to complete the reasons for withdrawal as set out in questions 8a and 8b.

Parenting orders for unauthorised absence

Question 9 should include the total number of parenting orders made by the courts following either a section 444(1) or 444(1A) prosecution.

Question 10 is asking about the number of parenting orders that the local authority was able to implement.

Question 11 should include the total number of parenting orders not implemented during this period. This should identify the reasons why there may be a discrepancy between questions 9 and 10.

Question 11a should include parenting orders that have not begun within 6 months of the order being made due to a lack of the necessary parenting provision within the local authority. However, **do not** include details of parenting orders that cannot be implemented during the statistical period because a parenting programme does not start until the next statistical period, but include it in your next return.

Question 11b - should include parenting orders that could not be implemented because of breach by the parent.

The sum of the figures provided for questions 11a and 11b should add up to the total number of parenting orders not implemented during the period as indicated in question 11.

Parenting contracts for unauthorised absence

Question 12 should include the total number of parenting contracts offered within the period within the local authority, which includes those offered by schools. However it should only include cases where a parent has formally been offered a parenting contract. Please only count cases where a contract has been offered in a face to face meeting with the parent.

Question 13 should record the number of parenting contracts that were accepted by the parents and again should include those offered by either the local authority or schools. The figure provided for question 13 should not be greater than the figure provided in question 12.

3. How to make a return

This section provides information about the process of submitting your data to the department.

3.1. Collection dates

The collection:

- opens on Monday 5 September 2016
- closes on Friday 4 November 2016.

You can only make a return during this period. No amendments can be made to your return after the collection closes on 4 November 2016.

3.2. COLLECT

You should submit your data using COLLECT, our centralised data collection and management system. A separate [COLLECT guide](#) is available to help you use the system to complete and submit your return.

You won't be able to submit your return in COLLECT if it contains validation errors. These must be corrected before the 'submit' button becomes available (COLLECT will alert you to any fields where errors have been identified). The list of data items that can raise an error if not populated correctly is documented in [Appendix 2](#).

You will still be able to submit your data where queries are present, although these must be accompanied by an explanatory note.

You may save your data and return to it later, as long as you have not pressed the submit button.

If you find that you are having problems submitting your data, please contact us by using the [data collections service request form](#)

3.3. Secure Access

User names and passwords for COLLECT are managed by the [Secure Access](#) system. Your local authority has a number of delegated approvers who can allocate you access to departmental systems that use Secure Access.

You should contact one of your local authority approvers, if you need a username and password to submit data for the PRM-A 2016 collection.

More information is available on the [Secure Access help screen](#).

You can also get help using the [Secure Access service request form](#)

3.4. Further information

For further advice on the completion of any part of the PRM-A collection or on the use of COLLECT, local authorities should contact the Helpdesk by completing a [data collections service request form](#)

Appendix 1: Questions in the PRM-A data collection

Penalty notices for unauthorised absence

1. Total number of penalty notices for unauthorised absences issued during the period

Payment of penalty notices

2. During the period, the number of penalty notices paid within 21 days
3. During the period, the number of penalty notices paid between 22- 28 days

Withdrawal of penalty notices

4. During the period, the total number of penalty notices withdrawn

Reasons for the withdrawal of penalty notices

- 4.a. The number of penalty notices withdrawn as the penalty notice was issued outside the terms of the local code of conduct
- 4.b. The number of penalty notices withdrawn as they ought not to have been issued or issued to the person named as recipient
- 4.c. The number of penalty notices withdrawn as it appears that notice contains material errors
- 4.d. The number of penalty notices withdrawn as after expiry of 28 days, penalty is unpaid and LA does not wish to bring legal proceedings

Prosecutions relating to unpaid penalty notices

5. During the period, the number of cases prosecuted following non-payment

Fast-track case management relating to absence from school

6. Total number of cases entering the fast-track case management system during the period
7. Total number of fast-track cases prosecuted during the period
8. Total number of fast-track cases withdrawn, before prosecution, during the period

Reasons for withdrawal of Fast-track cases

- 8.a. Total number of Fast-track cases withdrawn because attendance improved

- 8.b. Total number of Fast-track cases withdrawn for another reason
- 8.c. Please specify the reason for those cases withdrawn for another reason in Q8b

Parenting orders for unauthorised absence

- 9. Total number of parenting orders granted following unauthorised absence prosecution (ancillary orders) within the period
- 10. Total number of parenting orders implemented following unauthorised absence prosecution within the period
- 11. Total number of parenting orders not implemented following unauthorised absence prosecution within the period

Reasons for not implementing parenting orders

- 11.a. Total number of parenting orders not implemented due to a lack of provision
- 11.b. Total number of parenting orders not implemented due to a breach by a parent

Parenting contracts for unauthorised absence

- 12. Number of parenting contracts offered within the LA following unauthorised absence within the period
- 13. Number of parenting contracts offered in Q12 that were accepted by parent

Appendix 2: errors and queries

Contact details

Data item	Error information
First name of attendance queries contact	An error will be raised if the field is left blank. To remove the error a text entry must be provided.
Last name of attendance queries contact	An error will be raised if the field is left blank. To remove the error a text entry must be provided.
Email address for attendance queries	An error will be raised if the field is left blank. To remove the error a valid email address must be provided. An error will be raised if the email address does not include the symbol '@'. To remove the error, ensure that the email address contains this symbol.
Telephone number for attendance queries	An error will be raised if the field is left blank. To remove the error a numerical entry must be provided.

Attendance questions

Penalty notices for unauthorised absence

Question	Error Information
Q1: Total number of penalty notices for unauthorised absences issued during the period	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.
Q2: During the period, the number of penalty notices paid within 21 days	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.
Q3: During the period, the number of penalty notices paid between 22-28 days	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.

Question	Error Information
Q4: During the period, the total number of penalty notices withdrawn	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero. An error will also be raised if the total entered for Q4 does not equal the sum of questions Q4a, Q4b, Q4c and Q4d. To remove the error ensure that Q4 equals Q4a plus Q4b plus Q4c plus Q4d.
Q4a: The number of penalty notices withdrawn as the penalty notice was issued outside the terms of the local code of conduct	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.
Q4b: The number of penalty notices withdrawn as they ought not to have been issued or issued to the person named as recipient	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.
Q4c: The number of penalty notices withdrawn as it appears that notice contains material errors	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.
Q4d: The number of penalty notices withdrawn as after expiry of 28 days, penalty is unpaid and LA does not wish to bring legal proceedings	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.
Q5: During the period, the number of cases prosecuted following non-payment	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.

Fast-track case management relating to absence from school

Question	Error Information
Q6: Total number of cases entering the Fast-track case management system during the period	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.
Q7: Total number of Fast-track cases prosecuted during period	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.

Question	Error Information
Q8: Total number of Fast-track cases withdrawn, before prosecution, during the period	<p>An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.</p> <p>An error will also be raised if the total entered for Q8 does not equal the sum of questions Q8a and Q8b. To remove the error ensure that Q8 equals Q8a plus Q8b.</p>
Q8a: Total number of Fast-track cases withdrawn because attendance improved	<p>An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.</p>
Q8b: Total number of Fast-track cases withdrawn for another reason	<p>An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.</p>
Q8c: Please specify the reason for those cases withdrawn for another reason in Q8b	<p>A query will be raised if this field is left blank when a number greater than 0 has been entered for Q8b. To remove the query a comment should be entered into the field.</p>

Parenting orders (for unauthorised absence)

Question	Error Information
Q9: Total number of parenting orders granted following unauthorised absence prosecution (ancillary orders) within the period	<p>An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.</p>
Q10: Total number of parenting orders implemented following unauthorised absence prosecution within the period	<p>An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.</p>
Q11: Total number of parenting orders not implemented following unauthorised absence prosecution within the period	<p>An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.</p> <p>An error will also be raised if the total entered for Q11 does not equal the sum of questions Q11a and Q11b. To remove the error ensure that Q11 equals Q11a plus Q11b.</p>
Q11a: Total number of parenting orders not implemented due to a lack of provision	<p>An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.</p>

Question	Error Information
Q11b: Total number of parenting orders not implemented due to a breach by a parent	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.

Parenting contracts for unauthorised absence

Question	Error Information
Q12: Number of parenting contracts offered within the LA following unauthorised absence within the period	An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.
Q13: Number of parenting contracts offered in Q12 that were accepted by parent	<p>An error will be raised if the field is left blank. To remove the error a numeric value must be entered which is greater than or equal to zero.</p> <p>An error will also be raised if the value entered for Q13 is greater than the value entered for Q12. To remove the error, ensure that the value for Q13 is not greater than the value entered for Q12.</p>



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